

## Message Text

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ACTION EUR-12

INFO OCT-01 IO-10 ISO-00 CIAE-00 PM-03 INR-07 L-02 ACDA-05

NSAE-00 PA-01 PRS-01 SP-02 USIA-06 TRSE-00 SAJ-01

SS-15 NSC-05 DODE-00 CU-02 BIB-01 /074 W

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R 161735Z MAY 75

FM USMISSION GENEVA

TO SECSTATE WASHDC 3008

INFO AMEMBASSY HELSINKI

AMEMBASSY MOSCOW

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C O N F I D E N T I A L GENEVA 3631

EO: 11652: GDS

TAGS: CSCE, PFOR, XG

SUBJ: CSCE: ORGANIZATION OF STAGE III

REF: GENEVA 3402

1. THIS CABLE TRANSMITS TEXT OF NEW FINNISH DRAFT FOR REPORT OF STAGE III WORKING GROUP (WG). FINNISH DRAFT WILL BE PRESENTED AT NEXT MEETING OF WG ON MAY 27. NUMBERING AND ORGANIZATION OF FINNISH DRAFT ARE DIFFERENT FROM MORE ELABORATE ROMANIAN OUTLINE TRANSMITTED REFTEL, BUT PRINCIPAL ISSUES ARE THE SAME.

2. FINNISH DRAFT INCORPORATES FOLLOWING THREE POINTS WHICH ARE HELPFUL IN MEETING CONCERNS WE HAVE EXPRESSED:

(A) SPEAKERS LIST ESTABLISHED BY LOT (POINT 6 (B)) -- THIS FORMULA WOULD ELIMINATE POSSIBILITY OF AGREEMENT (EXCEPT AS RESULT OF CHANCE IN DRAWING LOTS) THAT USSR SHOULD SPEAK FIRST, BUT SHOULD PERHAPS BE CLARIFIED EITHER TO ELIMINATE POSSIBILITY OF TRADING (SOVIETS COULD TRADE WITH A FRIENDLY COUNTRY, AND THUS HAVE CONSIDERABLY INCREASED POSSIBILITY OF SPEAKING FIRST), OR TO SPECIFY THAT LOTS WILL BE DRAWN ONLY FOR FIRST SPEAKER, AFTER WHICH NORMAL ALPHABETICAL ORDER WILL BE FOLLOWED. (WE THINK IT WOULD BE DIFFICULT FOR SOVIETS TO TRADE UNDER SUCH A SYSTEM,

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SINCE ENTIRE SPEAKING ORDER WOULD BE EFFECTED AND OPPOSITION

WOULD THUS BE VERY STRONG.) (SEE PARA 2, POINT VII (B) OF REFTEL.)

(B) SPEECHES IN OPEN SESSION (POINT 7) -- THIS PROVISION WOULD SUPPLEMENT RULE 80 OF HELSINKI FINAL RECOMMENDATIONS, WHICH PROVIDES THAT OPENING AND CLOSING SESSIONS SHOULD BE OPEN. THUS ALL SESSIONS PRESENTLY FORESEEN WOULD BE OPEN, BUT OTHER TYPES OF SESSIONS (E.G. UNFORESEEN DEBATES) WOULD REQUIRE CONSENSUS DECISION TO BE OPEN. FINNISH DRAFT MEETS OUR DESIRE THAT UNFORESEEN DEBATES SHOULD AUTOMATICALLY BE CLOSED. (SEE PARA 2, POINT VIII OF REFTEL.)

(C) WORKING HOURS (POINT 8) -- THOSE SUGGESTED IN FINNISH DRAFT (10:00 AM TO 1:00 PM, 3:30 PM TO 6:00 PM WERE PREVIOUSLY MENTIONED BY FINNS AS PART OF A FIVE DAY STAGE II SCENARIO. HOWEVER, FINNISH REP TOLD US PRIVATELY HE THOUGHT HOURS WERE COMPATIBLE WITH A 3 1/2 DAY SCENARIO, PROVIDED THERE IS A GENTLEMAN'S AGREEMENT TO LIMIT SPEECHES TO 20 MINUTES. SUCH A SCENARIO COULD BEGIN ON MONDAY AFTERNOON AT 5 PM (IN ORDER TO ALLOW EUROPEAN PARTICIPANTS TO TRAVEL TO HELSINKI ON THE SAME DAY), WITH OPENING CEREMONY AND SPEECHES BY REPRESENTATIVE OF HOST COUNTRY (PRESIDENT KEKKONEN) AND UNSYG WALDHEIM. CONFERENCE WOULD THEN HEAR SPEECHES BY REPRESENTATIVES OF OTHER PARTICIPATING STATES AND WOULD ADOPT FINAL DOCUMENTS AND COMMUNIQUE DURING TUESDAY, WEDNESDAY, AND MORNING OF THURSDAY. THURSDAY AFTERNOON WOULD BE FOR SIGNING CEREMONY AND CLOSING OF THE CONFERENCE BY KEKKONEN. REPRESENTATIVES WOULD THEN BE FREE TO DEPART THURSDAY EVENING.

3. DEPARTMENT WILL NOTE THAT FINNISH DRAFT SPECIFIES HIGHEST POLITICAL LEVEL FOR STAGE III -- A POINT WHICH HAS THUS FAR BEEN CAREFULLY SIDESTEPED IN WG BUT ON WHICH THERE IS A GROWING CONSENSUS, AT LEAST AS A WORKING HYPOTHESES.

4. BEGIN TEXT: ORGANIZATION OF THE THIRD STAGE IN HELSINKI. THE THIRD STAGE WILL BE CONDUCTED IN ACCORDANCE WITH THE RELEVANT PROCEDURAL AND OTHER PROVISIONS OF THE FINAL RECOMMENDATIONS OF THE HELSINKI CONSULTATIONS AS ADOPTED BY THE PARTICIPATING STATES AT THE FIRST STAGE ON JULY 3, 1973. THE CO-ORDINATING COMMITTEE SUBMITS TO THE PARTICIPATING GOVERNMENTS THE FOLLOWING RECOMMENDATIONS:

(1.) LEVEL: THE THIRD STAGE WILL BE HELD AT THE HIGHEST POLITICAL LEVEL:

(2.) DATE: THE THIRD STAGE WILL BE OPENED ON ----- 1975, AT  
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----- O'CLOCK;

(3.) CHAIRMANSHIP: THE CHAIR WILL BE TAKEN BY THE REPRESENTATIVES OF THE PARTICIPATING STATES IN THE FOLLOWING ORDER:

(4.) EXECUTIVE SECRETARY: ----- DESIGNATED BY FINLAND ON -----  
1975. AGREEMENT OF THE PARTICIPATING STATES ESTABLISHED ON -----  
1975.

(5.) GUESTS: THE SECRETARY GENERAL OF THE UNITED NATIONS WILL BE INVITED AS GUEST OF HONOUR TO THE OPENING MEETING OF THE THIRD

STAGE;

(6.) PROGRAMME OF THE THIRD STAGE: A. OPENING CEREMONY, - OPEN-  
ING OF THE THIRD STAGE BY THE REPRESENTATIVE OF THE HOST COUNTRY,

- STATEMENT OF THE SECRETARY GENERAL OF THE UNITED NATIONS;

B. STATEMENTS OF THE REPRESENTATIVES OF THE PARTICIPATING STATES  
IN THE FOLLOWING ORDER AS ESTABLISHED BY LOT:

C. ADOPTION OF THE FINAL DOCUMENT (S);

D. ADOPTION OF A COMMUNIQUE;

E. SIGNING CEREMONY OF THE FINAL DOCUMENT(S);

F. CLOSURE OF THE CONFERENCE BY THE REPRESENTATIVE OF THE HOST  
COUNTRY.

(7.) NATURE OF MEETINGS: IT IS DECIDED THAT WHEN THE STATEMENTS  
REFERRED TO IN PARAGRAPH 6 (B) ABOVE ARE MADE THE MEETINGS WILL  
BE HELD IN PUBLIC;

(8.) WORKING HOURS: THE MEETINGS WILL BE HELD FROM 10.00 TO  
13.00 AND FROM 15.30 TO 18.00. END TEXT.DALE

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